

An aerial photograph of a complex highway interchange with multiple overpasses and ramps, serving as the background for the slide.

Value Propositions and Roadmaps for Integrating Children's Behavioral Health and Medicaid with Child Welfare Systems

Uma Ahluwalia
Principal, Washington DC

Heidi Arthur
Senior Consultant, NY,NY

Annalisa Baker
Senior Consultant, NY,NY

AGENDA

- ❑ Data illustrating the problem
- ❑ The value of intersectionality among behavioral health, child welfare and Medicaid
- ❑ Financing approaches that support meaningful whole family approaches
- ❑ Promising examples of coordinated system approaches



OBJECTIVES

1

Understand how child welfare services departments currently interact with the behavioral health service continuum.

2

Learn how to build value by identifying areas where the intersection of child welfare, Medicaid and children's behavioral health helps improve outcomes and mitigate risk.

3

Learn about financing approaches that support meaningful whole family approaches to improving protective factors and strengthening family resilience.

4

Learn from examples of how other states have applied solutions and strategies aimed at better integrating child welfare systems, Medicaid and children's behavioral health.

WHAT IS THE PROBLEM?

Practice Outcomes

- Client Level
- System Level
- Population Level

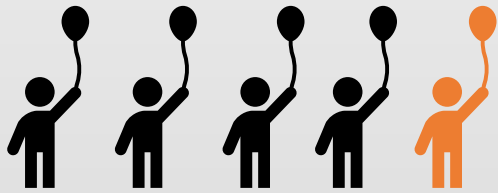
System Risk Mitigation

The background of the slide is a solid blue color. Overlaid on this is a faint, semi-transparent image of a blue folder or binder. Inside the folder, several papers are visible, some with handwritten notes in cursive. A silver pen is also visible, resting on one of the papers. The overall aesthetic is professional and clean.

WHAT'S THE DATA?

HEALTH MANAGEMENT ASSOCIATES

BEFORE THE PANDEMIC



1 in 5 children had a mental health disorder; only half are getting treatment¹

CDC Leading Cause of Death 2019

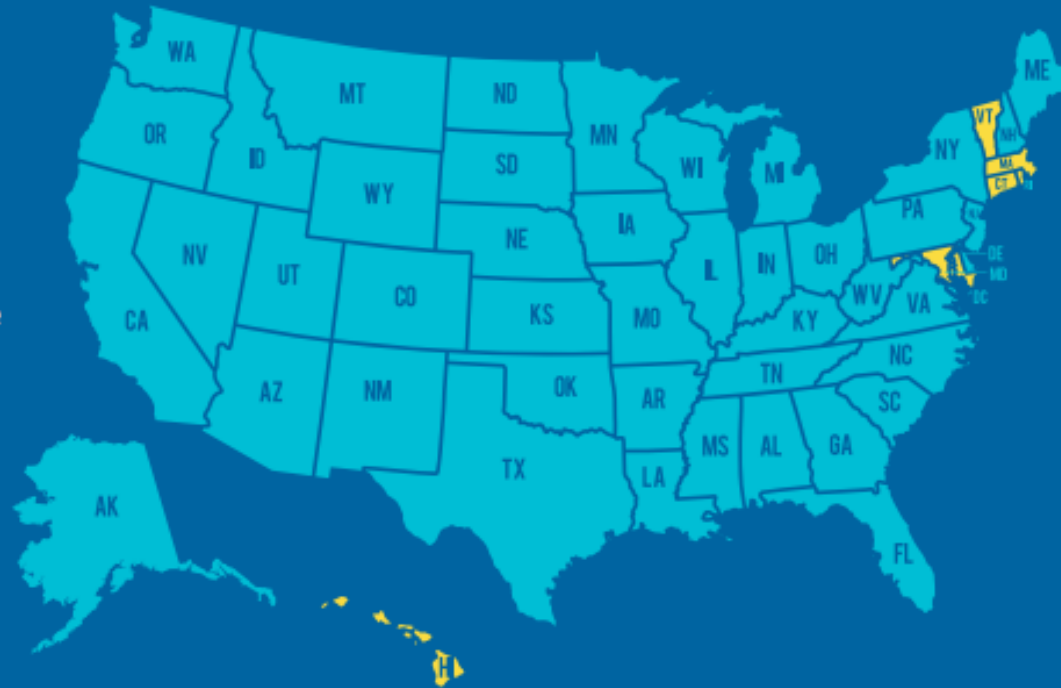
		Age Range				
		<1	1-4	5-9	10-14	15-24
1		Congenital Anomalies 4,301	Unintentional Injury 1,149	Unintentional Injury 714	Unintentional Injury 778	Unintentional Injury 11,755
2		Short Gestation 3,445	Congenital Anomalies 416	Malignant Neoplasms 371	Suicide 534	Suicide 5,954
3		Unintentional Injury 1,266	Malignant Neoplasms 285	Congenital Anomalies 192	Malignant Neoplasms 404	Homicide 4,774
4		Sids 1,248	Homicide 284	Homicide 155	Homicide 191	Malignant Neoplasms 1,388
5		Maternal Pregnancy Comp. 1,245	Heart Disease 133	Heart Disease 91	Congenital Anomalies 189	Heart Disease 872

1. <https://www.childtrends.org/publications/a-national-agenda-for-childrens-mental-health>

2. CDC. Web-based Injury Statistics Query and Reporting System (WISQARS). (2020) Atlanta, GA: Centers for Disease Control and Prevention, National Center for Injury Prevention and Control.

Nationwide Shortages of Child and Adolescent Psychiatrists

Research from the American Academy of Child & Adolescent Psychiatry shows that every state in the U.S. is experiencing either a high shortage or a severe shortage of practicing child and adolescent psychiatrists (CAPs).*



■ Mostly Sufficient Supply ■ High Shortage (18-46) ■ Severe Shortage (1-17)

* American Academy of Child & Adolescent Psychiatry. (2019, April). Workforce issues. Retrieved September 30, 2020 from https://www.aacap.org/AACAP/Resources_for_Primary_Care/Workforce_Issues.aspx

BEFORE THE
PANDEMIC
(CONTINUED)

THE PANDEMIC IMPACT

Worsening MH and SUD across the country

- Increased food, housing and economic insecurity
- Loss of school and social routines and supports

Loss of parents

- An estimated 37,300 to 43,000 children lost a parent to COVID-19
- Black children are more likely to have lost a parent than other children¹

BH Service System pushed to capacity

- Pediatric emergency rooms in 2020 showed higher rates of suicide ideation and attempts

Disproportionate impacts on communities of color³

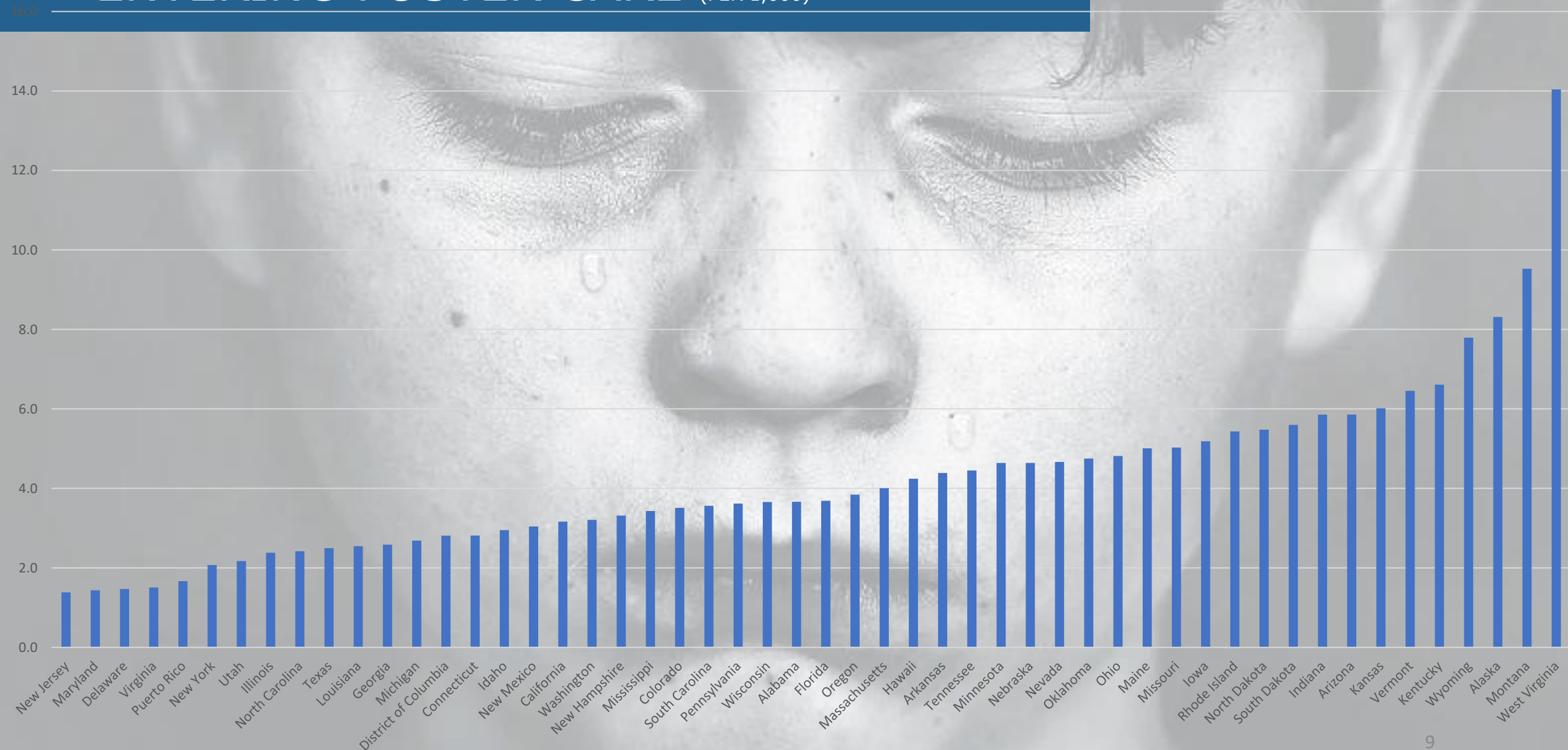
- Rising suicide rates
- COVID-19
- Economic insecurity
- Racism and trauma of police violence

1. <https://jamanetwork.com/journals/jamapediatrics/fullarticle/2778229>; Accessed June 2021.

2. Hill RM, Rufino K, Kurian S, Saxena J, Saxena K, Williams L. Suicide Ideation and Attempts in a Pediatric Emergency Department Before and During COVID-19. *Pediatrics*. 2021 Mar;147(3):e2020029280. doi: 10.1542/peds.2020-029280. Epub 2020 Dec 16. PMID: 33328339.

3. Roni Caryn Rabin, "U.S. Suicides Declined Over All in 2020 but May Have Risen Among People of Color," *The New York Times*, April 15, 2021. <https://www.nytimes.com/2021/04/15/health/coronavirus-suicide-cdc.html>

2019 SNAPSHOT OF RATE OF KIDS ENTERING FOSTER CARE (PER 1,000)

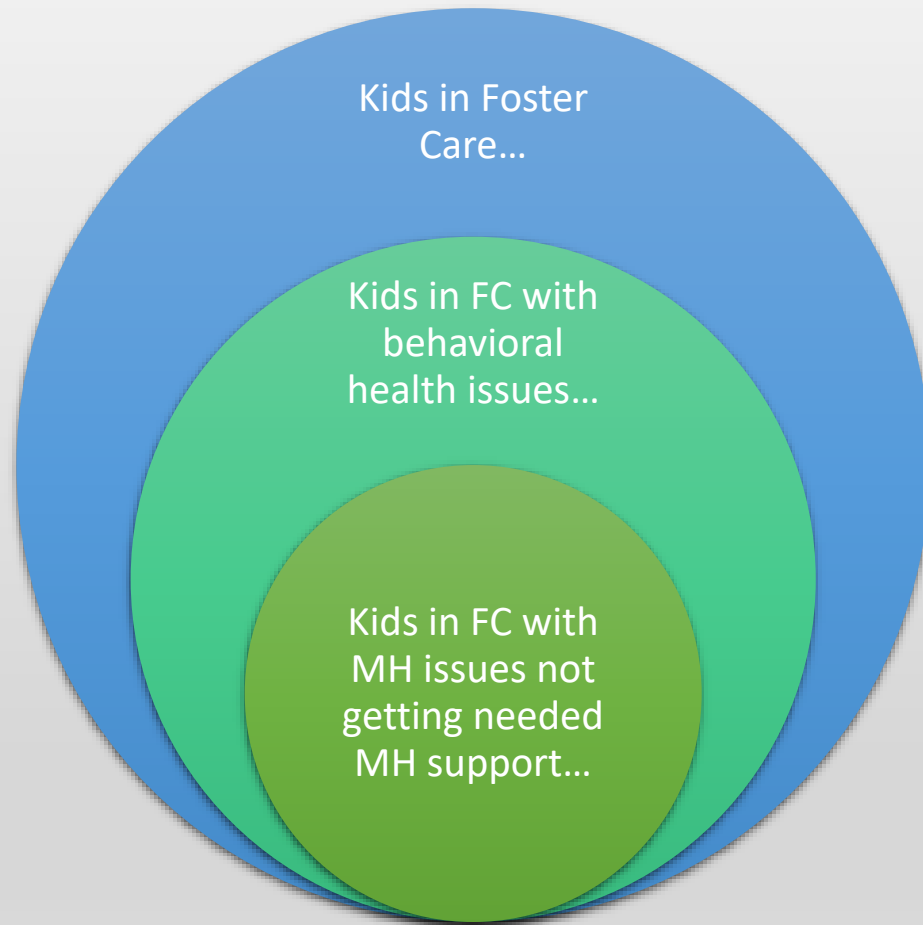


BEHAVIORAL HEALTH IMPACT ON RISING FOSTER CARE RATES DURING COVID

- Continued Impact of the Opioid crisis
- Kids with ACEs who do not receive treatment
- Fewer entries into foster care...but far fewer exits



BH AND CW POPULATION OVERLAP



- 7.5 million children each year are the focus of a child protective services (CPS) investigation for suspected maltreatment, resulting in some level of formal CWS involvement or contact¹
- Suffered at least 1 ACE and more likely to have experienced at least 4 ACEs²
- Up to 80% of children in foster care have BH issues³
- 70-85% of children served by the child welfare system who are in need of mental health services *do not receive such services*⁴
 - children under 3 even less likely to receive need care than older children
- Instability in placement among children in foster care increases the likelihood of a child being diagnosed with a psychiatric disorder⁴

1. Children's Bureau AFCARS State Data Tables 2-10 through 2019.

2. Child Welfare Information Gateway <https://www.childwelfare.gov/topics/preventing/overview/framework/aces/>

3. National Conference of State Legislatures <https://www.ncsl.org/research/human-services/mental-health-and-foster-care.aspx>

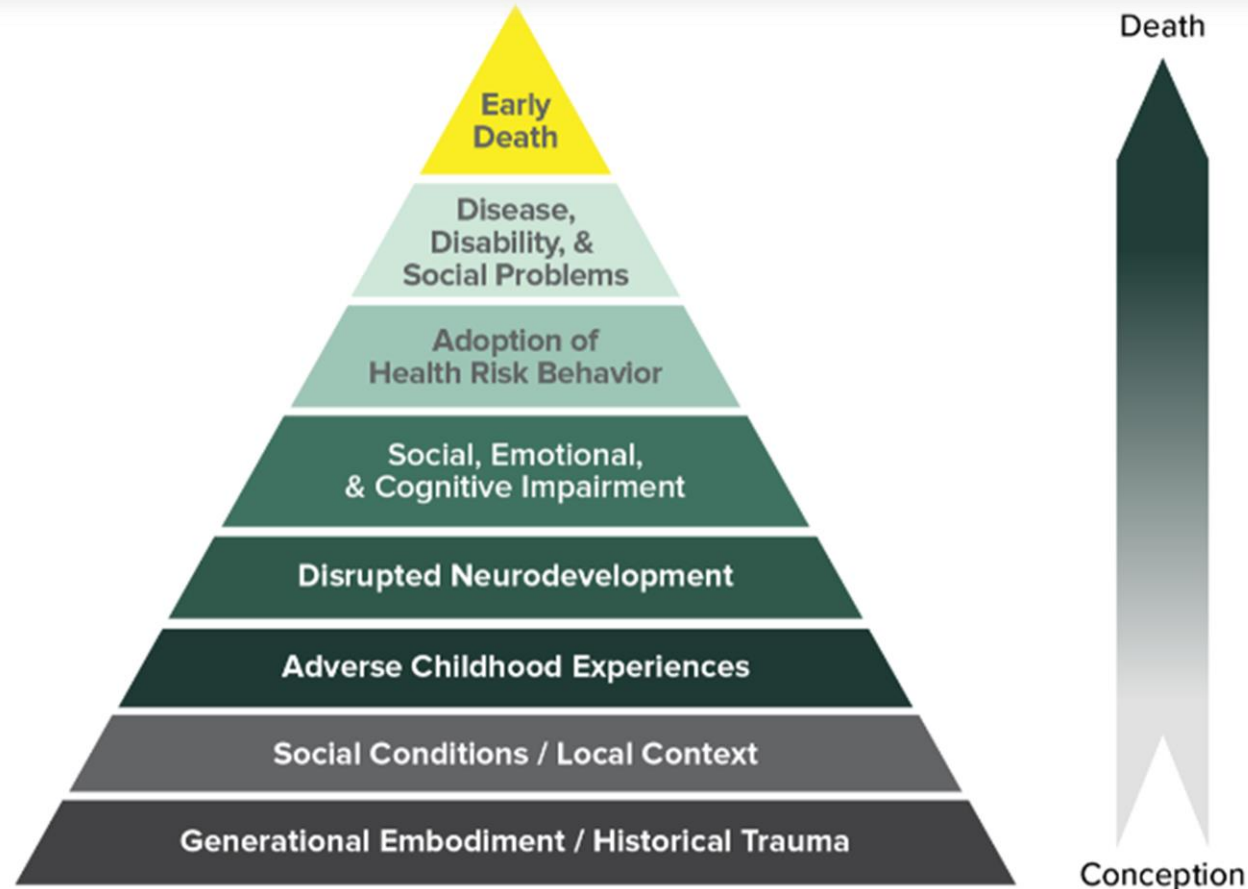
4. Child Welfare League of America 2017- CWLA National Factsheet <http://www.cwla.org/wp-content/uploads/2017/03/2017-National-factsheet-final.pdf>

A photograph of a woman with short, vibrant red hair hugging a young girl from behind. They are standing in front of a rough, textured stone wall. The woman is wearing a black t-shirt and a pearl earring. The girl is also wearing a black t-shirt and has a joyful expression. The scene is warmly lit, suggesting a sunny day.

IMPACT OF FAMILY ENVIRONMENT

- Most primary caregivers of children at the time of the removal of their children do not have enough emotional/ environmental supports for their children
- Exacerbation of ACEs in foster care caused by
 - Multiple placements
 - Re-maltreatment
 - Insufficient therapeutic training for professionals and foster/kinship parents
 - Strained family relationships

CALL TO ACTION FOR COORDINATION

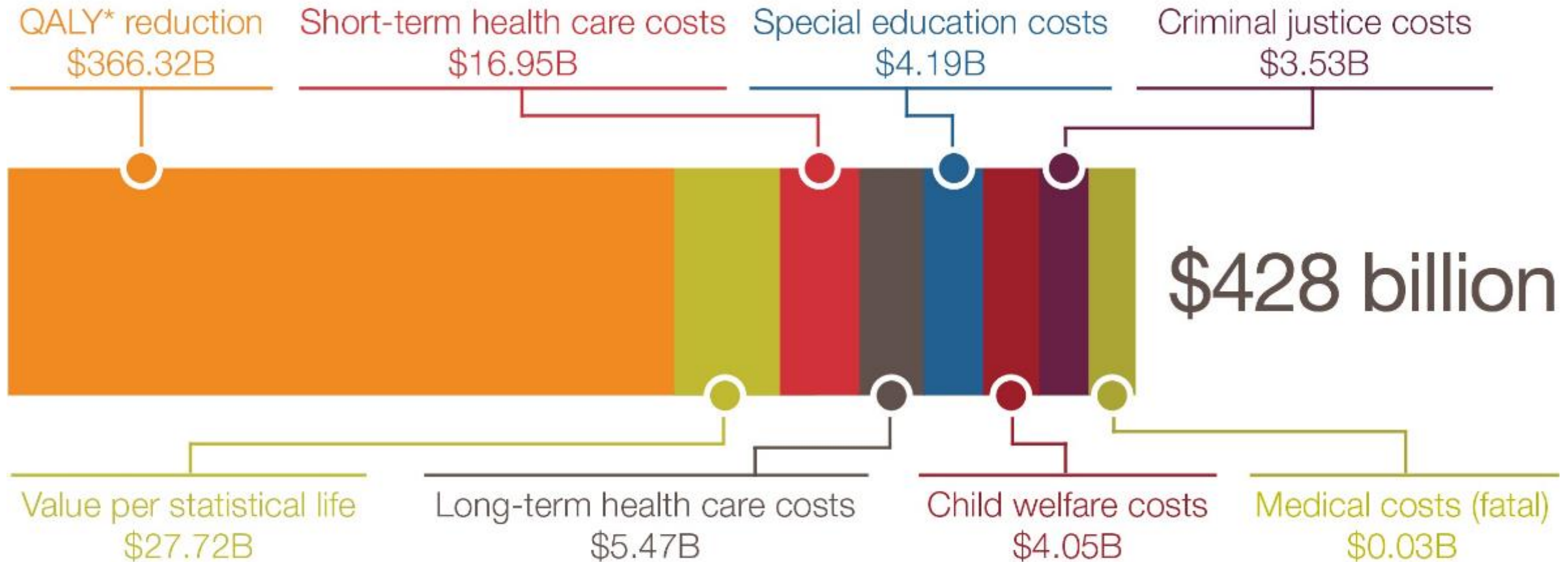


Mechanism by which Adverse Childhood Experiences Influence Health and Well-being Throughout the Lifespan

The ACE Pyramid

WHAT'S AT STAKE FINANCIALLY

TOTAL LIFETIME ECONOMIC BURDEN OF CHILD MALTREATMENT PER YEAR⁴



*QALY (quality of life years): values of morbidity and mortality that attempt to include the intangible costs of pain and suffering experienced by the affected individual and broader community

OTHER ON THE GROUND REALITIES

Workforce challenges

Placement shortages

Access and Eligibility
Barriers

Fragmented Services

Multiple Placements
Challenge Care
Coordination

Lack of Outcome
Metrics

Over-Prescribing
of Psychotropic Drugs
and contraindications
from over medication

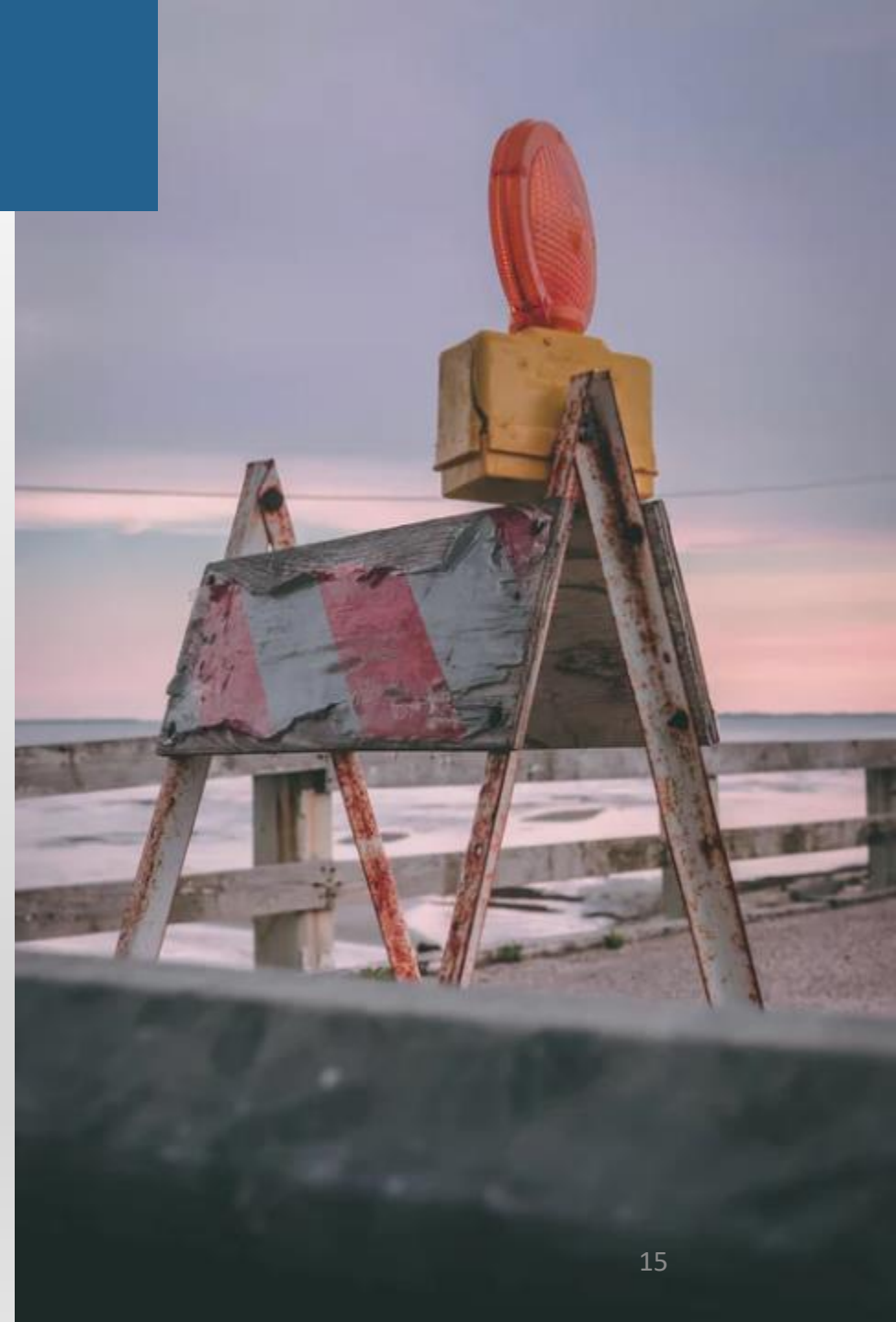
Limited Evidence
Based Models

Multiple Placements
Exacerbate Trauma
Effects

Limited data sharing
across systems

Shortage of crisis
response and
stabilization services

Lack of Parity b/t
Medicaid and
marketplace insurance



The background of the slide is a solid blue color. Overlaid on this is a faint, semi-transparent image of a blue folder or binder. Inside the folder, several papers are visible, some with handwritten notes in blue ink. A blue pen is also visible, resting on one of the papers. The overall aesthetic is professional and clean.

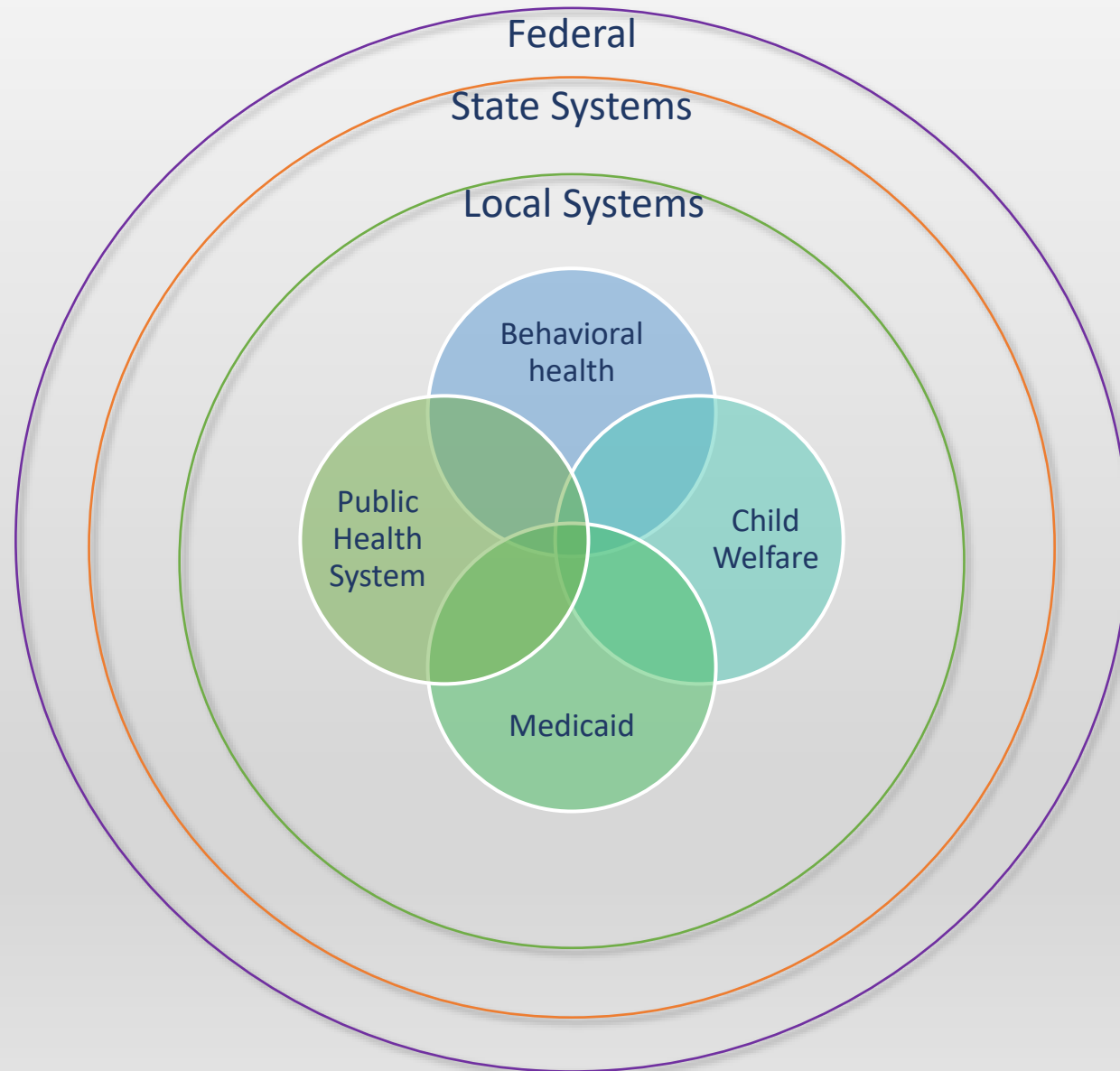
THE VALUE OF INTERSECTIONALITY

HEALTH MANAGEMENT ASSOCIATES

NO SYSTEM CAN DO THIS ALONE

- Child Welfare is not resourced adequately to address policy and financing domain areas that are in the purview of Behavioral Health and Medicaid
- Risk of poor safety, wellbeing and permanency outcomes is often borne by child welfare but is dependent on the system of care built in partnership with BH and Medicaid
- Often children with complex behavioral or somatic healthcare needs require a responsive tiered system of care that continues to support a least restrictive delivery system with an emphasis on matching need to service
- Birth Parents, Foster Parents, Kinship Caregivers, Adoptive Parents all need support and services to ensure that children have good outcomes – increased protective factors, improved health and wellbeing and permanency
- A clear articulation of outcomes should result in the development of performance-based contracts that incent good outcomes

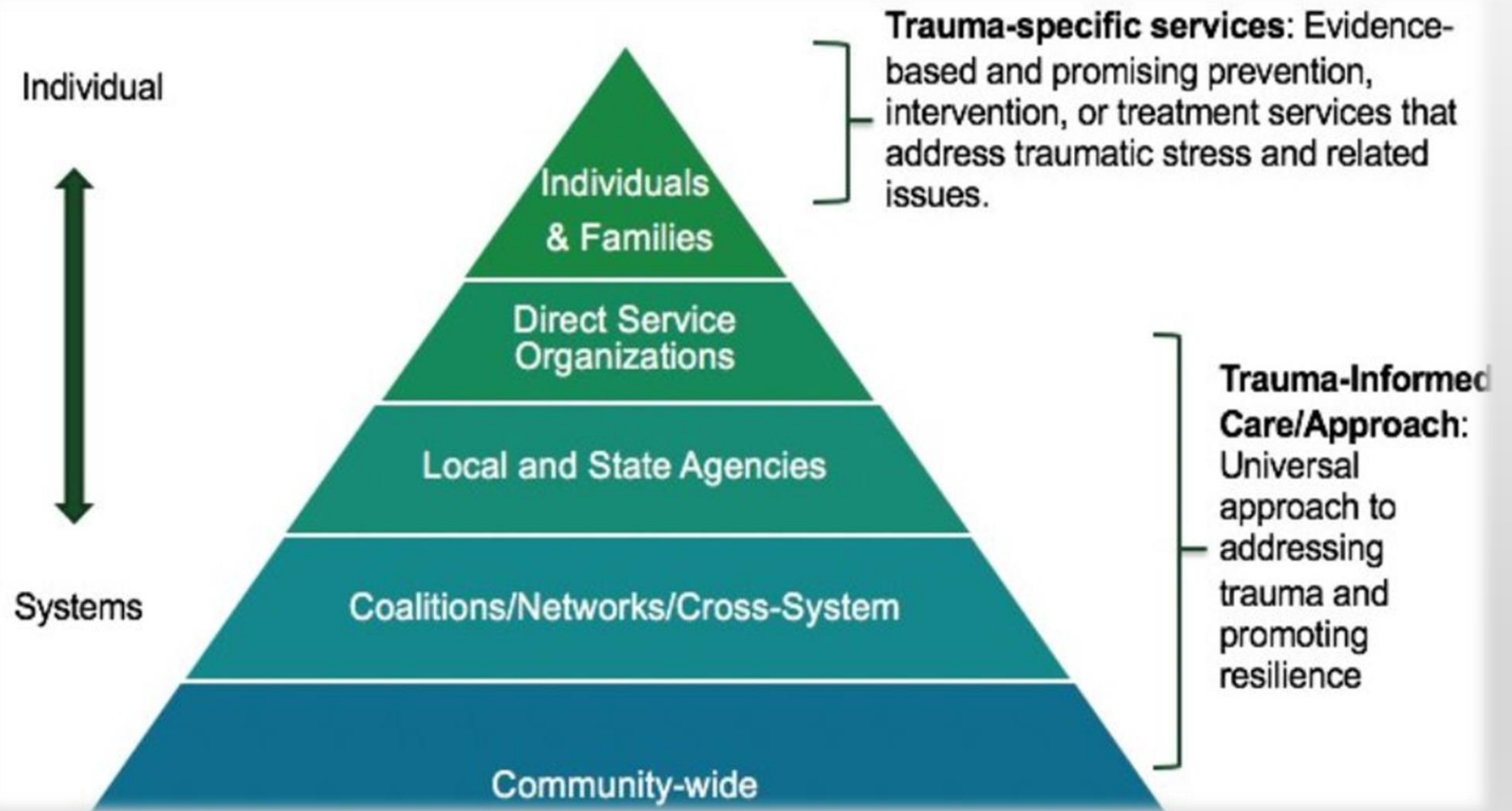
INTERSECTIONALITY



- Due to the recognition of the importance of social determinants of health, healthcare is now a frequent partner in integrated care discussions
- BH has led systems of care efforts
- Medicaid and BH have a long history of working together
- Child welfare is over extended, under resourced and risk averse
- Collaboration is often stronger at the local level than State level

HOW SOC OFFERS OPPORTUNITY FOR COORDINATION

Need to
mitigate
risk
throughout



ELEMENTS OF A SUCCESSFUL CROSS SYSTEM COLLABORATIVE SYSTEM OF CARE

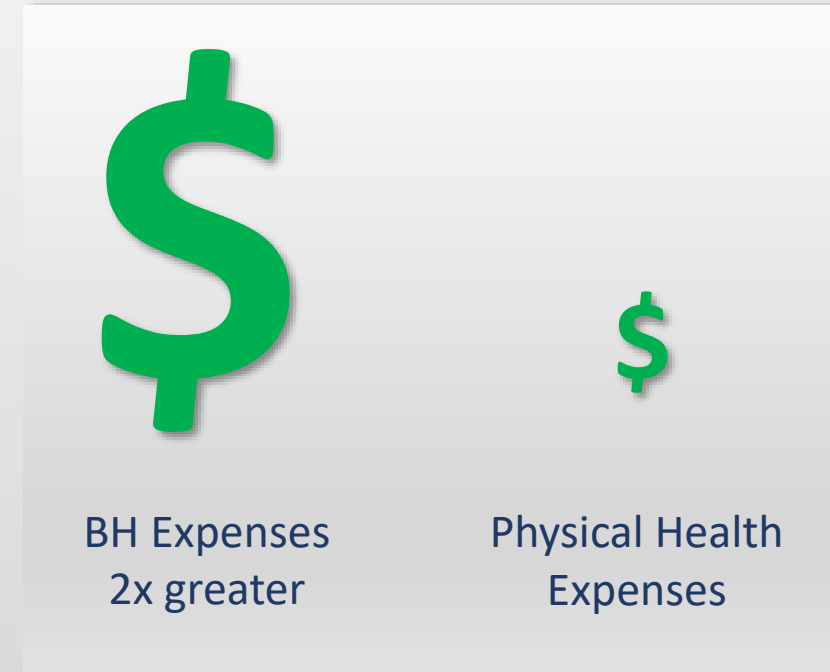
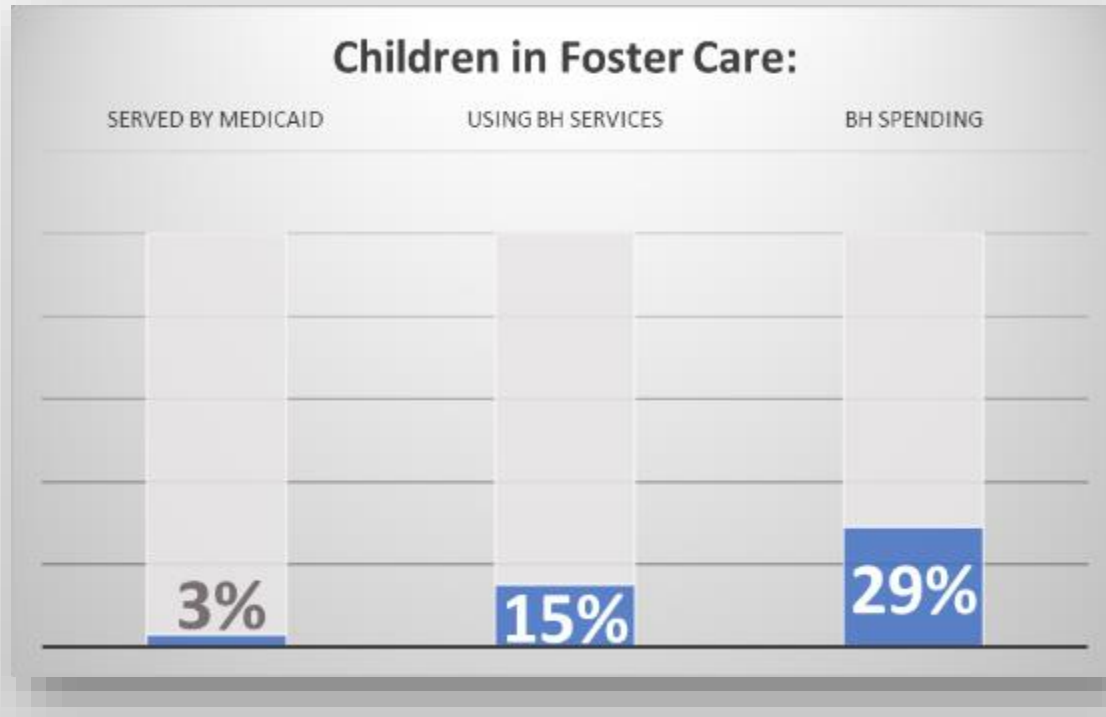


The background of the slide is a solid blue color. Overlaid on this background is a faint, semi-transparent image of a blue folder. Inside the folder, several papers are visible, some with handwritten notes in blue ink. A blue pen is also visible, resting on one of the papers. The overall aesthetic is professional and clean.

FINANCING APPROACHES THAT SUPPORT MEANINGFUL WHOLE FAMILY APPROACHES

HEALTH MANAGEMENT ASSOCIATES

FOSTER CARE AND MEDICAID



The prevalence of disability among child welfare-involved youth ranges from 14 to 47% of the population.

TRAJECTORY TO FFPSA



As of FY2017, a total of 25 States had approved IV-E Waivers addressing State-specific critical issues and priorities (all waivers have now expired)

Congress and Advocates pushed for a new updated Child Welfare Statute that emphasized prevention

2018 Family First Prevention Services Act (FFPSA)

FFPSA PILLARS

Supports a more
community-based
system of care

New funding for
evidence-based
prevention
services

Residential
Treatment to focus
on specific
populations:

- Pregnant and Parenting Teens
- Independent Living Programs for Youth 18 and Older

New criteria for
QRTP (differs by
state)

WHAT DOES IT MEAN FOR CHILD WELFARE TO BE AN EQUAL PLAYER

- Behavioral Health and Medicaid are closely coupled in developing public systems of care
- Behavioral Health was the first frontier for Managed Care and now....
- States are seeing Managed Care as a possible solution for special needs populations including children in foster care



STATES WHERE CHILDREN AND YOUTH IN FOSTER CARE ARE COVERED THROUGH SPECIALIZED MMC PROGRAMS

Emergence of
MMC Programs
for Individuals
with Special
Health Care Needs

Specialized MMC
Programs for
Children and
Youth in Foster
Care

Many states are already
covering, e.g. :
GA, IL, TX, WV, OH –
mandatory enrollment
WA, WI – voluntary
enrollment

MEDICAID MANAGED CARE OPPORTUNITIES

Carve in to
Capitated
Managed Care

Specialty Plan
for Foster Care

Oversight for:

- Immediate Medicaid eligibility
- Risk Screening and Expedited medical and BH assessments
- Integrated care planning
- Care management
- Utilization management

Enhanced coordination

- Wrap Around Services
- Collaborative Case Planning
- Collaborative policy making across three departments
- Incentivized and innovative payment structures

Integrated Electronic health record:

- shared care plan
- health passport

Specialized
provider
network

Administration
for local System
of Care efforts

ACTIVITIES CAN BE MUTUALLY SUPPORTIVE

MCO Care Management

- Risk Screening
- Comprehensive Assessment of PC, BH, and SDOH service needs
- Integrated Care Plan
- Identifying Treatment and Service Options
- Case conferencing
- Care Coordination
- Access to services to support care engagement; address social needs

CW Case Work

- Safety, Prevention, Reunification, Permanency, and Adoption services for children, families, caregivers
- FC placements
- Engagement in care, aftercare, and services
- Visits to children in foster care and birth families to prepare for reunification
- Coordinating/supervising visits with parents in jail/hospital and with siblings
- Court reports, testimony, coordination

Coordination is critical across systems

FEDERAL GRANTS TO SUPPORT STATES



- CMMI grants:
 - Integrated Care for Kids (InCK Model)
 - Maternal Opioid Misuse (MOM) Models
- Waiver Options
 - 1915 (i)
 - 1915 (b)



- IV-E/FFPSA
- Child Abuse Prevention and Treatment Act
- Adoption Safe Families Act
- Social Services Block Grants



- System of Care (SOC) Expansion and Sustainability Grants
- Project LAUNCH Expansion Grants (Linking Actions for Unmet Needs in Children's Health) State/Tribal Expansion
- State Pilot Grant Program for Treatment for Pregnant and Postpartum Women (PPW-PLT)
- Planning and Developing Infrastructure to Promote the Mental Health of Children, Youth and Families in American Indian/Alaska Natives (AI/AN) Communities

BARRIERS IMPACTING THE MANAGED CARE SOLUTIONS

The three entities CW, Medicaid and BH do not collaborate well and the Scope of Work Design does not reflect the needs of all three agencies

Staff and key stakeholders such as foster parents, birth parents, adoptive parents and kinship parents do not know how to navigate the system – training issue

Inadequate service array

The focus of all partners is on system process rather than outcomes for children, youth and families

Political Silos – agencies not wanting to give up jurisdiction and power

COMPONENTS OF PROMISING APPROACHES



Multi-sector

**Prevention
focus**

**Cross
Agency
Collaboration**

**Leadership
commitment**

**Braided
funding
capacity**



DISCUSSION

Chatterfall:

What gives you hope in your efforts to foster cross system collaboration and meaningful shared agenda development in your community/state?

<<Don't hit send yet>>

Q&A

TUNE IN TO PART 2!

Improving Child Welfare Outcomes:
Role of Behavioral Health and Child
Welfare in strengthening families,
building resilience and increasing
protective factors

July 20, 2021

3-4pm EST



CONTACT US!

If you have any questions
please do not hesitate to reach out.



UMA AHLUWALIA

Principal
Washington, DC

uahluwalia@healthmanagement.com



HEIDI ARTHUR

Principal
New York

harthur@healthmanagement.com



ANNALISA BAKER

Senior Consultant
New York

abaker@healthmanagement.com